

POL 382 TOPICS IN CANADIANS POLITICS: URBAN POLITICS AND GOVERNANCE IN CANADA

University of Toronto

Summer 2020

Lecture Time: Monday & Wednesday, 4-6 PM

Instructor: Eve Bourgeois

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COURSE DESCRIPTION & OBJECTIVES

Over the last decades, cities and local governments have received more and more attention from scholars as the importance they have in citizens' lives. The role of cities is now acknowledged by the literature as key actors in several domains such as climate change, public health, and social inequality. In this context, the goal of this course is to increase students' understanding of Canadian urban politics as well as to give an overview of the main urban theories used in the literature. Thus, this course is divided in three parts: the first one provides an introduction to three major theoretical frameworks – urban regime theory, urban governance, and multilevel governance. The second part of the course focuses on municipal governance in the Canadian context by exploring municipal structures, city finances, urban public policy, and public participation. The last section explores specific topics in urban literature with a focus on the Canadian context: urban development and metropolitan governance, climate change, and multiculturalism.

Student attending this course will:

1. Learn about the theoretical foundations of the literature in urban politics;
2. Get a deep understanding of urban politics in the Canadian context;
3. Become aware of specific topics Canadian municipalities faced in today's context.

REQUIRED TEXTBOOK

Tindal, C. Richard, and Susan Nobes Tindal. 2017. *Local Government in Canada, 9th edition*. Toronto: Nelson.

The book can be purchase at the UofT bookstore. It is also at the book reserve of Robarts library for on site consultation. All other reading requirements (scientific articles, reports, and book chapters) can be found on Quercus.

REQUIREMENTS & EVALUATIONS

Reading response (30%) – Three reading responses to the readings are required (10% each). These are a one page critical response (single spaced) to the readings assigned to specific lectures: May 13, May 27, and June 3 before the end of the day (11:59 PM). These are not summaries of the readings, the goal is to compare and contrast the readings.

Research Paper (25%) – The research paper is 10 pages long, double spaced, exploring an aspect of urban politics in depth. The final paper must be submitted online via Quercus at 11:59 PM on June 10 at the latest.

Participation Questions (20%) – For each lecture from May 6 to June 8, students are asked to post two questions about the readings on the discussion board on Quercus before the end of the day (11:59 PM). Students may ask questions related to the additional readings if they wished.

Take-home examination (25%) – The take home will on June 15 and students will have 24 hours to write their answers and submit their exam on Quercus.

More details about each assignment and the take-home exam is available on Quercus.

COURSE POLICIES

Website. All information about the course material, the readings and the assignments is available on the course website through Quercus: <http://toolboxrenewal.utoronto.ca>.

Submitting assignments. All assignments must be submitted online before 11:59 PM on the date the assignment is due via Quercus as well as on Turnitin (<http://www.turnitin.com>). Turnitin is used to monitor any academic offences and detect possible plagiarism. The terms of use of Turnitin is available through their website. If as a student, you object to submit your paper through this website, you are welcome to email the instructor to find an alternative.

Late penalty. A 2% late penalty per day will be applied to any assignment that is handed after the due date (penalty applies also during weekends). Any assignment submitted later than 10 days after the deadline will not be accepted. Extensions are available on the ground of medical conditions or an accessibility form. In the latter case, prior notice is required (i.e., the instructor must be aware of the extension a week before the due date of an assignment).

Turnitin. Normally, students will be required to submit their course essays to Turnitin.com for a review of textual similarity and detection of possible plagiarism. In doing so, students will allow their essays to be included as source documents in the Turnitin.com reference database, where they will be used solely for the purpose of detecting plagiarism. The terms that apply to the University's use of the Turnitin.com service are described on the Turnitin.com web site.

Accessibility. Student accessibility is offered by the University of Toronto. If you need addi-

tional time to meet your deadline, make sure to consult Accessibility Services as soon as possible at: disability.services@utoronto.ca or <http://studentlife.utoronto.ca/accessibility>.

Grade appeal. Students who wish to appeal their grade for an assignment must submit a written request explaining why they think their grade is unfair to the instructor within one week after the grade has been posted. The instructor may decline the request. If granted, the instructor will review the assignment and may adjust the grade. Please note that the grade can either go up or down following as a result of a grade appeal.

E-mail policy. All emails sent to the instructor should be done with your UofT address and indicate POL 382 in the subject line. Email will be answered within 48 hours whenever possible.

Academic integrity. The University of Toronto treats cases of academic misconduct very seriously. Academic integrity is a fundamental value of learning and scholarship at the University of Toronto. Participating honestly, respectfully, responsibly, and fairly in this academic community ensures that your University of Toronto degree is valued and respected as a true signifier of your individual academic achievement.

The University of Toronto's Code of Behaviour on Academic Matters (governingcouncil.utoronto.ca/policies/behaveac.htm) outlines the behaviours that constitute academic misconduct, the processes for addressing academic offences, and the penalties that may be imposed. You are expected to be familiar with the contents of this document. Potential offences include, but are not limited to:

In papers and assignments:

- Using someone else's ideas or words without appropriate acknowledgement.
- Submitting your own work in more than one course without the permission of the instructor.
- Making up sources or facts.
- Obtaining or providing unauthorized assistance on any assignment (this includes working in groups on assignments that are supposed to be individual work).
- Submitting an altered assignment for re-grading.

On tests and exams:

- Using or possessing any unauthorized aid, including a cell phone.
- Looking at someone else's answers.
- Letting someone else look at your answers.

- Misrepresenting your identity.
- Submitting an altered test for re-grading.

Misrepresentation:

- Falsifying or altering any documentation required by the University, including (but not limited to) doctor's notes.
- Falsifying institutional documents or grades.
- Provide unauthorized assistance to another student. This includes showing another student completed work.

There are other offences covered under the Code, but these are the most common. Please respect these rules and the values which they protect. For further clarification and information, see the University of Toronto's policy on plagiarism at utoronto.ca/academicintegrity or

www.writing.utoronto.ca/advice/using-sources/how-not-to-plagiarize.

All suspected cases of academic dishonesty will be investigated following the procedures outlined in the Code of Behaviour on Academic Matters. If you have questions about appropriate research and citation methods, you are expected to seek out additional information or other available campus resources:

- Writing Centres: writing.utoronto.ca/writing-centres
- Academic Success: studentlife.utoronto.ca/asc

CLASS SCHEDULE & READINGS

For each class, the material needed will be posted online through Quercus at 4 PM on Mondays and Wednesday according to the schedule below. Short videos will be recorded and posted to review the material necessary for the completion of the course and the final exam. Additional readings are listed for students' interest but will not be discussed in class and will not be needed in preparation of the final exam.

May 4: Why Cities Matters?

John, Peter. 2009. "Why Study Urban Politics?" In *Theories of Urban Politics*, second edition, eds. Jonathan S. Davies and David L. Imbosco, pp. 17–23. Los Angeles: Sage.

Taylor, Zack, and Gabriel Eidelman. 2010. "Canadian Political Science and the City: A Limited Engagement." *Canadian Journal of Political Science* 43 (4):961-81.

Additional Readings

Andrew, Caroline. 2001. "The Shame of (Ignoring) the Cities." *Journal of Canadian Studies* 25(4): 100-10.

PART I: THEORETICAL PERSPECTIVE ON URBAN POLITICS

May 6: Urban Regime, Urban Governance & Multilevel Governance

Stone, Clarence N. 1993. "Urban Regimes and the Capacity to Govern: A Political Economy Approach." *Journal of Urban Affairs* 15 (1):1-28.

Peters, B. Guy, and Jon Pierre. 2012. "Urban Governance." In *The Oxford Handbook of Urban Politics*, edited by Peter John, Karen Mossberger and Susan E. Clarke. New York: Oxford University Press.

Tindal, C. Richard, and Susan Nobes Tindal. 2017. "Local Government Functions and Intergovernmental Relations" in *Local Government in Canada*, 9th edition. Toronto: Nelson, 142-171.

Young, Robert. 2012. "Introduction: Multilevel Governance and Its Central Research Questions in Canadian Cities." In *Sites of Governance: Multilevel Governance and Policy Making in Canada's Big Cities*, edited by Martin Horak and Robert Young, 3-25. Montreal & Kingston: McGill-Queen's University Press.

Additional Readings

Stone, Clarence. 2005. Looking Back to Look Forward: Reflections on Urban Regime Analysis. *Urban Affairs Review* 40: 309-341.

Mossberger, Karen. 2009. Chapter 3: Urban Regime Analysis. In *Theories of Urban Politics* (2nd Edition), pp. 40-54, edited by Jonathan S. Davies and David L. Imbroscio. Los Angeles, CA: Sage.

Kjaer, Anne Mette. 2009. "Governance and the Urban Bureaucracy." In *Theories of Urban Politics*, edited by Jonathan S. Davies and David L. Imbroscio, 137-52. Los Angeles, London, New Delhi, Singapore, Washington DC: SAGE.

Horak, Martin. 2012. "Multilevel Governance in Toronto: Success and Failure in Canada's Largest City." In *Sites of Governance: Multilevel Governance and Policy Making in Canada's Big Cities*, edited by Martin Horak and Robert Young, 228-262. Montreal & Kingston: McGill-Queen's University Press.

PART 2: URBAN GOVERNANCE IN THE CANADIAN CONTEXT

May 11: Local Government

Tindal, C. Richard, and Susan Nobes Tindal. 2017. "The Promise of Local Government" in *Local Government in Canada*, 9th edition. Toronto: Nelson, 1-23.

Tindal, C. Richard, and Susan Nobes Tindal. 2017. "Municipal Governing Structures" in *Local Government in Canada*, 9th edition. Toronto: Nelson, 224-267.

Additional Readings

Stoker, Gerry. 2002. "Governance as Theory: Five Propositions." *International Social Science Journal* 50(155): 17–28.

Stren, Richard et al. 2010. *The Governance of Toronto: Challenges of Size and Complexity*. University of Toronto Cities Centre.

Magnusson, Warren. 1985. "The Local State in Canada: Theoretical Perspectives." *Canadian Public Administration* 28(2): 575–99.

May 13: Local Government Finances

**** Reading Response 1 is due before 11:59 PM.*

Tindal, C. Richrd, and Susan Nobes Tindal. 2017. "Local Government Finances" in *Local Government in Canada*, 9th edition. Toronto: Nelson, 172-223.

Slack, Enid, and Richard Bird. 2013. "Does Municipal Amalgamation Strengthen the Financial Viability of Local Government? A Canadian Example." *Public Finance and Management* 13 (2):99-123.

Slack, Enid. 2006. *Fiscal Imbalance: The Case for Cities*. Prepared for the Federation of Canadian Municipalities, Toronto, June 6. 13 pgs.

Additional Readings

Meloche, Jean-Philippe and François Vaillancourt. 2014. "Designing Proper Fiscal Arrangements for Sub-Local Decentralization in Montreal." *Journal of Urban Affairs*, 37 (5): 530-547

Slack, Enid. 2000. "A Preliminary Assessment of the New City of Toronto." *Canadian Journal of Regional Science* 23(1):13–29.

Vander Ploeg, Casey. 2008. *Problematic Property Tax: Why the Property Tax Fails to Measure Up and What to Do About It*. Calgary: Canada West Foundation.

May 18: No class

May 20: Urban Public Policy

Tindal, C. Richard, and Susan Nobes Tindal. 2017. "Municipal Policy Making" in *Local Government in Canada*, 9th edition. Toronto: Nelson, 247-382.

Spicer, Zachary. 2012. "Post-Amalgamation Politics: How Does Consolidation Impact Community Decision-Making?" *Canadian Journal of Urban Research* 21 (2):90-111.

Lucas, Jack. 2016. "Patterns of Urban Governance: A Sequence Analysis of Long-Term Institutional Change in Six Canadian Cities." *Journal of Urban Affairs* 39 (1): 68-90.

Additional Readings

Spicer, Zachary. 2015. "Cooperation, coordination and competition: Why do municipalities participate in economic development alliances?" *Canadian Public Administration* 58 (4):549-73.

Spicer, Zachary. 2016. "Governance by Handshake?: Assessing Informal Municipal Service Sharing Relationships." *Canadian Public Policy* 42 (4):505-13.

Sancton, Andrew. 2016. "What is a meeting? Municipal councils and the Ontario ombudsman." *Canadian Public Administration* 58 (3):426-43.

Sancton, Andrew. 2017. *Accountability Officers and Integrity in Canadian Municipal Government*. Munk School of Global Affairs, University of Toronto: IMFG Perspectives.

Siegel, David. 2015. *Leaders in the Shadows: The Leadership Qualities of Municipal Chief Administrative Officers*. Toronto: University of Toronto Press.

Fenn, Michael, and David Siegel. 2017. *The Evolving Role of City Managers and Chief Administrative Officers*. Munk School of Global Affairs, University of Toronto: IMFG Papers on Municipal Finance and Governance.

May 25: Public Participation

Tindal, C. Richard, and Susan Nobes Tindal. 2017. "Public Participation in Local Government" in *Local Government in Canada*, 9th edition. Toronto: Nelson, 305-347.

Bherer, Laurence. 2010. "Successful and Unsuccessful Participatory Arrangements: Why is there a Participatory Movement at the Local Level?" *Journal of Urban Affairs* 32 (2):287-303.

Bherer, Laurence, and Sandra Breux. 2012. "The Diversity of Public Participation Tools:

Complementing or Competing With One Another?" *Canadian Journal of Political Science* 45 (2):379–403.

Additional Readings

Fung, Archon. 2015. "Putting the Public Back into Governance: The Challenges of Citizen Participation and its Future." *Public Administration Review*, 75 (40): 513–522.

Holden, Meg. 2011. "Public Participation and Local Sustainability: Questioning a Common Agenda in Urban Governance." *Journal of Urban and Regional Research* 35 (2):312–2.

Cloutier, Geneviève and Florent Joerin, Catherine Dubois, Martial Labarthe, Christelle Legay and Dominique Viens. 2014. "Planning adaptation based on local actors' knowledge and participation: a climate governance experiment." *Climate Policy*, 15 (4): 458–474.

Cahuas, Madelaine C., Sarah Wakefield and Yun Peng. 2015. "Social change or business as usual at city hall? Examining an urban municipal government's response to neighbourhood-level health inequities." *Social Science & Medicine*, 133: 366-373.

May 27: The Canadian city in a comparative context

**** Reading Response 2 is due before 11:59 PM.*

Zack Taylor and Gabriel Eidelman. 2010. "Canadian Urban Politics: Another 'Black Hole'?" *Journal of Urban Affairs* 32 (3): 305-20.

Kristin R. Good. 2014. "Reopening the Myth of the North American City Debate: On Comparing Canadian and American Cities." *International Journal of Canadian Studies* 49: 7-29.

John, Peter. 2005. "Local Government Systems in Western Europe." In *Local Governance in Western Europe*, pp. 25–39. London: Sage.

Additional Readings

Goldberg, Michael A. and John Mercer. 1986. *The Myth of the North American City: Continentalism Challenged*. Vancouver: UBC Press.

Garber, Judith A., and David L. Imbroscio. 1996. "The Myth of the North American City Reconsidered: Local Constitutional Regimes in Canada and the United States." *Urban Affairs Review*, Vol. 31, No. 5: 595-624.

Denters, Bas, and Karen Mossberger. 2006. "Building Blocks for a Methodology for Comparative." *Urban Affairs Review* 41 (4):550-71.

PART 3: TOPICS IN URBAN POLITICS

June 1: Urban Development and Metropolitan Governance

Bramwell, Allison, and Jon Pierre. 2016. "New Community Spaces: Regional Governance in the Public Interest in the Greater Toronto Area." *Urban Affairs Review*:1–25.

Eidelman, Gabriel. 2010. "Managing Urban Sprawl in Ontario: Good Policy or Good Politics?" *Politics & Policy* 38 (6):1211–36.

Spicer, Zachary. 2015. "Regionalism, Municipal Organization, and Interlocal Cooperation in Canada." *Canadian Public Policy* 41 (2):137–50.

Additional Readings

Andrew, Caroline, and David Doloreux. 2012. "Economic Development, Social Inclusion and Urban Governance: The Case of the City-Region of Ottawa in Canada." *International Journal of Urban and Regional Research* 36 (6):1288–305.

Eidelman, Gabriel. 2016. "Rethinking public land ownership and urban development: A Canadian perspective." *Cities* 55:122–26.

Lafortune, Marie-Ève, and Jean-Pierre Collin. 2011. "Building metropolitan governance capacity: The case of the Communauté métropolitaine de Montréal." *Canadian Public Administration* 54 (3):399–42.

Bradford, Neil, and Allison Bramwell. 2014b. "Governing Urban Economies: Innovation and Inclusion in Canadian City-Regions." In *Governing Urban Economies: Innovation and Inclusion in Canadian City-Regions*, edited by Neil Bradford and Allison Bramwell, 3–33. Toronto: University of Toronto Press.

Sancton, Andrew. 2005. "The Governance of Metropolitan Areas in Canada." *Public Administration and Development* 25: 317–27.

June 3: Climate Change

**** Reading Response 3 is due before 11:59 PM.*

Burch, Sarah. 2010. "In pursuit of resilient, low carbon communities: An examination of barriers to action in three Canadian cities." *Energy Policy* 38:7575–85.

Bulkeley, Harriet. 2010. "Cities and the Governing of Climate Change." *Annu. Rev. Environ. Resour* 35:229–53.

Schwartz, Elizabeth. 2016. "Developing Green Cities: Explaining Variation in Canadian Green Building Policies." *Canadian Journal of Political Science* 49 (4):621–41.

Additional Readings

- Gore, Christopher D. 2010. "The Limits and Opportunities of Networks : Municipalities and Canadian Climate Change Policy." *Review of Policy Research* 27 (1):27-46.
- Bulkeley, Harriet, and Michele Betsill. 2005. "Rethinking Sustainable Cities: Multilevel Governance and the 'Urban' Politics of Climate Change." *Environmental Politics* 14 (1):42-63.
- Betsill, Michele, and Harriet Bulkeley. 2007. "Looking Back and Thinking Ahead: A Decade of Cities and Climate Change Research." *Local Environment* 12 (5):447-56.
- Tozer, Laura. 2013. "Community energy plans in Canadian cities: success and barriers in implementation." *Local Environment* 18 (1):20-35.
- Zeemering, Eric S. 2016. "What are the challenges of multilevel governance for urban sustainability? Evidence from Ottawa and Canada's national capital region." *Canadian Public Administration* 59 (2):204-23.

June 8: Multiculturalism

- Good, Kristin. 2005. "Patterns of politics in Canada's immigrant-receiving cities and suburbs: How immigrant settlement patterns shape the municipal role in multiculturalism policy." *Policy Studies* 26 (3-4):4261-29.
- Fourot, Aude-Claire. 2015. " "Bringing Cities Back In" To Canadian Political Science: Municipal Public Policy and Immigration." *Canadian Journal of Political Science* 48 (2):413-33.
- Biles, John, Erin Tolley, Victoria Esses, Caroline Andrew, and Meyer Burstein. 2013. "Conclusion." In *Immigration, Integration and Inclusion in Ontario Cities*, ed. Caroline Andrew, John Biles, Meyer Burstein, Victoria Esses and Erin Tolley. Montreal and Kingston: McGill-Queen's University Press.

Additional Readings

- Bloemraad, Irene. 2008. "Diversity and Elected Officials in the City of Vancouver." In *Electing a Diverse Canada*, ed. Caroline Andrew, John Biles, Myer Siemiatycki and Erin Tolley. Vancouver and Toronto: UBC Press.
- Edgington, David and Thomas Hutton. 2002. "Multiculturalism and Local Government in Greater Vancouver." Working paper series. RIIM 02-06. Vancouver Centre of Excellence.
- Friskin, Frances and Marcia Wallace. 2003. "Governing the Multicultural City-Region." *Canadian Public Administration* 46: 153-77.

Hou, Feng and Larry S Bourne. 2006. "The migration – immigration link in Canada's gateway cities: a comparative study of Toronto, Montreal, and Vancouver." *Environment and Planning A*, 38: 1505-1525.

Graham, Katherine A. and Susan D. Phillips. 2007. "Another Fine Balance: Managing Diversity in Canadian Cities." In *Diversity, Recognition and Shared Citizenship in Canada*, ed. Keith Banting, Thomas Courchene and F. Leslie Seidle. Montreal: IRPP.

Wiginton, Lindsay. 2013. *Canada's Decentralised Immigration Policy through a Local Lens: How Small Communities Are Attracting and Welcoming Immigrants*. Brandon: Rural Development Institute.

Siemiatycki, Myer. 2011 "Governing Immigrant City: Immigrant Political Representation in Toronto." *American Behavioral Scientist*, 55 (9): 1214–1234.

June 10: General Overview

**** The final paper is due before 11:59 PM.*

June 15: Take-home Exam

The final exam will be posted online on June 15 at 4 PM and students are asked to submit their answers on June 16 at 3:49 PM at the latest. Answers submitted after the deadline will not be accepted. Students are allowed to use any documentation they may judge useful. However, any discussion or collaboration among students about the final exam is prohibited.